

Edinburgh's Local Housing Strategy Action Plan (Updated)

Edinburgh's Local Housing Strategy 2025-30 Action Plan (June 2025)

Overview: This Action Plan captures all the actions identified through the development of the Local Housing Strategy. As the LHS takes a comprehensive overview of housing and homelessness services, a wide range of actions have been identified, the majority of which will be monitored directly through the annual updates on this strategy.

A number of the actions identified in this plan will be delivered and monitored through the [Housing Emergency Action Plan](#). As noted in the strategy, the LHS must be considered in conjunction with the Housing Emergency Action Plan (HEAP), which sets out actions in response to the current housing emergency, principally relating to housing supply and demand for housing. A significant number of actions identified in the LHS Action Plan relate to these themes and directly support the response to the housing emergency and will therefore be driven forward through the HEAP.

Status Key

Colour	Status	LHS actions	Related HEAP actions
Blue	Completed	2	
Green	On target	30	
Red	Action is likely to deliver late	0	
Amber	Action has missed some targets, but overall end date is not at risk	0	

[Chapter 1. Deliver homes to provide choice and affordability for all](#)

[Chapter 2. Support private renters, homeowners and landlords](#)

[Chapter 3. Ensure homes are modern, warm and sustainable](#)

[Chapter 4. Prevent and respond to homelessness](#)

[Chapter 5. Provide suitable homes with the right support to meet people's needs](#)

[Chapter 6. Develop vibrant, connected, safe and inclusive communities](#)

[Overarching Strategy](#)

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
Chapter 1. Deliver homes to provide choice and affordability for all						
Strategic Objective(s): Deliver a supply of affordable homes to meet demand						
1. Ensure better alignment of the Council's general budget, medium-term financial plan and HRA in the short, medium and long-term, including the cross-subsidy of funds from the general fund to the HRA (where this is appropriate), in order to better support delivery of the Council's strategic objectives as set out in the Business Plan.	There is an annual budget setting process for HRA and General Fund Budgets and ongoing financial monitoring. Housing, Homelessness and Fair Work Committee agreed an SNP amendment for the Housing Emergency Action Plan on 13/06/25 calling for officers to <i>"develop proposals for allocating funding from the General Fund to the HRA ahead of the 2025/26 budget setting process."</i>	Officer budget proposal developed that includes cross-subsidy of funds from GF to HRA in the short, medium and long term.	Officer proposals developed, in discussion with elected members – Dec 2025. Annual budget setting process for HRA and General Fund Budgets – Feb 2026.	On 26 February 2026, Council agreed the proposed HRA budget, which included a contribution from the General Fund of £38.598m across the ten-year period.	Feb 2026	Housing & Homelessness Strategy Team
The other actions relating to chapter 1 will be managed through the Housing Emergency Action Plan under several of the high-level actions for Housing Supply and Demand for Housing, as below: HEAP\Report\Feb 2026						
• HS1: Work with partners to increase and improve supply of housing in the city and develop and implement innovative funding solutions. • HS2: Be responsive to the housing market by being flexible and dynamic in approach to tackling the Housing Emergency. • HS3: Work with partners to develop new delivery models of housing in the city. • DH1: Work with partners to make best use of all homes in the city.						

LHS Action/ Commitment		Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
Chapter 2. Support private renters, homeowners and landlords							
Strategic Objective(s):	Households living in privately rented homes have access to, affordable, well-managed and high-quality housing with security of tenure. Homeowners are aware of the advice and support available to help manage their homes and how to access this. Homeowners living in shared blocks are supported to manage the condition of the shared parts of their properties.						
2. Work towards increasing the proportion of social rented homes in order to (at least) match the Scottish average, and in turn reduce the proportion of PRS stock in the city.	16% of homes in the city are for social rent, compared to the Scottish average of 22%. To bring Edinburgh in line with the Scottish average would require an additional 15,000 new social rent homes. This would require £1.6billion in grant funding and £3billion in borrowing. 23% of homes in the city are in the PRS, compared to the Scottish average of 13%.	Increasing number of new homes delivered for social rent – this is dependent on funding and a number of other factors.	Completion of commissioned work identifying the homes and tenure split required to end the Housing Emergency – Sept 2025.	Final reports on outcome of commissioned work due at Housing, Homelessness and Fair Work September 2026.	2030 (Ongoing)	Housing and Homelessness Strategy Team	
			On 26 February 2026, Council agreed a £1.6bn capital investment programme in response to the housing emergency.	This included funding to deliver c.1,500 Council owned social rented homes over the next 5 years. It also included £126m of grant funding for RSL Partners to supplement the AHSP, supporting the delivery of additional affordable homes across the City, with a particular focus on social rent.			

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
			Joint planning with the Council's RSL partners – ongoing.	As part of the 2026/27 AHSP programme, officers continue to work with delivery partners seeking to maximise, wherever possible, the provision of social rent with the support of the additional 5-year, £126m of grant funding for RSL partners. Opportunities are being assessed where legal conditions and existing tenure mix allow.		
			Strategic Housing Investment Plan (SHIP) – Dec 2025.	At the Housing, Homelessness and Fair Work Committee on 25 November 2025, the Strategic Housing Investment Plan (SHIP) was		

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
				approved. The SHIP is updated annually with RSL partners.		
3. Support compliance within the Private Rented Sector via landlord registration, licensing and enforcement.	No. of Registered Landlords – 44,608 (1 March 2025) No of Landlord Registered Properties – 65459 (1 March 2025) Number of Enquiries in relation to Private Rented sector Enforcement 2024/25 – 433	Annual data on no. registrations/ no. licenses/ no. enforcements to track growth within the sector/ increased compliance	Ongoing activities around landlord registration, licensing and enforcement	As at 31 March 2026, the number of registered landlords has decreased by 156 or 0.3% compared to March 2025. During the same period the number of registered properties has increased by 1,521 or 2.3%. While the number of enquiries to the Private rented sector enforcement has reduced by 18 or 4%.	2030 (Ongoing)	Regulatory Services
4. Consider ways to improve the provision of guidance and support for landlords and tenants <i>(to include guidance on</i>	Mapping of current information and guidance is to be carried out	Landlords and tenants provided with clear information that is	Review meetings held with key stakeholders	Website is being redesigned with implementation	2026	Regulatory Services

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
<i>legislation on letting and renting properties and providing clear communication on how the council can support tenants who have a dispute with landlords.)</i>		more easily accessible. Tenant awareness about tenants' rights improved	Website updated to help signpost to relevant resources.	scheduled for 3rd quarter 2026.		
			Implement regular contact with Registered Landlords in Edinburgh to increase engagement.	Regular contact with registered landlords being developed, including both in person and electronic communication and events – scheduled for 4th quarter 2026.		
5. Work with universities and the private rented sector to improve access to affordable housing for students, reduce the risk of student homelessness, and explore opportunities to support new co-operative housing models. Review and strengthen housing information and advice for current and prospective students studying in Edinburgh.	Baseline data on student housing demand and need. Housing information provided to students is variable – mapping exercise to be carried out.	Improved data on student housing demand and need to improve reporting Improved and more consistent information and advice on housing provided to students and prospective students from Universities and other organisations	Data mapping undertaken	Data mapping completed alongside engagement in relation to student housing need.	2026	Housing and Homelessness Strategy
			Stakeholder discussions and actions agreed Explore links with Edinburgh Visitor Levy. Work with universities and student bodies to	Further details on topic paper summary and full engagement report can be found here Establishment of Edinburgh Student Accommodation Strategic		

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
		including the Council.	develop a more data driven approach to understand accommodation requirements based on courses and curriculum on offer, existing student accommodation supply, and develop supporting policies focused on affordability and preventing homelessness. Work with partners to develop and share housing access information and advice for current and prospective students in Edinburgh.	Partnership (ESASP) with first meeting held in April 2026 and quarterly meetings thereafter. Partnership and Prevention Officers within the Homelessness Prevention and Housing Options Team are exploring work with universities to develop appropriate information and materials around housing option's specific to students		
6. Refresh the Council's 'Scheme of Assistance' information, providing updated advice and guidance for homeowners on how to improve, maintain and repair their home	Current information on Council website , dated 2016	Information updated and promoted to enable homeowners to access information more easily.	SoA refreshed and information updated on the Council's website	Work in relation to the SoA refresh is underway and expected to be completed by the end of 2026.	2026	Area Based Regeneration and Shared Repairs with cross-

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
						directorate input
7. Within Council led mixed-tenure improvement programme areas - Continue to pro-actively support and advise homeowners and other residents on how to fund required home improvements.	Scheme of Assistance details support for private owners in Low-rise area-based retrofit investment programmes. As per action 18, SoA to be updated. No recorded data is currently available on tenant and owner feedback – will be collated going forward	Number of private homes that are upgraded within the works programme. Value of Grant funding obtained by the Council for private homeowners. Analysis and reporting on the improved environment within homes based on tenant and owner feedback (including % of positive & negative feedback).	SoA updated (see action 6 above)	3,513 Private homes have been upgraded within Council area-based programmes since 2015.	2042	Area based Regeneration and Shared Repairs
			Deliver/support property upgrades across the private housing stock.	Annually c.£3m of Energy Efficient Scotland Area Based Scheme (EES ABS) Grant funding is successfully obtained on behalf of private owners.		
			Secure and maximise grant funding for private owners.			
			Tenant and owner feedback collated and analysed going forward.	Monitoring and Evaluation targeted in 10% of properties. After analysis of results, sample size does not provide enough data for meaningful evaluation. Monitoring sample size has		

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
				subsequently been increased to 20% of properties to improve the robustness of reporting. A new measure will capture feedback on metric energy consumption and changes to energy bills following property upgrades.		
8. Reduce the number of privately owned empty homes to bring them back into effective use	No. empty homes (3,093 as at Sept 2024)	Increased no. empty homes brought back into use via Council intervention	Workshop held with elected members	There were two workshops held with elected members in 2025 on empty homes whilst developing the strategy. The Empty Homes Strategy was completed and agreed at the Housing, Homelessness and Fair Work	2030 (Ongoing)	Empty Homes Team - Access to Housing
			Reporting on impact of pro-active approaches re use of empty homes, including potential for first Compulsory Purchase Order (CPO) test case			
			Development of an Empty Homes Strategy.			

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
				Committee on 10 February 2026. As part of the strategy, a property has been selected to progress a Compulsory Purchase Order (CPO). It has been referred to the Scottish Empty Homes Partnership CPO Hub for legal support. A short list of additional properties has also been identified for consideration.		
9. Radically reduce the level of second property ownership in the city	Approx 1,700 second homes in Edinburgh (Jan 2024) 200% Council Tax premium has been applied for second	Number of second homes brought into alternative use through Council or partner involvement.	Mapping exercise to understand the current mix of second homes in the city and the financial viability of any Council/ partner involvement.	The mapping exercise is ongoing. The team has broadened proactive communication to owners. Communications	2030 (Ongoing)	Empty Homes Team – Access to Housing

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
	homes since 1 April 2024.		Proactive communication to owners of second homes.	issued alongside the Council Tax second home premium signposted owners to the team for advice and support to bring their property back into use.		
			This work is captured as part of the Empty Homes Strategy and will form part of the Empty Homes annual update.			
10. Become a Rent Control Ready Council in relation to the Housing (Scotland) Bill	Council decision in Sep 2024 to “reaffirm the Council’s support for rent controls” as part of the agreed motion “City of Edinburgh Council Supports Rent Controls”. Housing Scotland Bill is progressing through parliament.	Processes and resources in place to fulfil our responsibilities when the Housing (Scotland) Bill is implemented.	Series of workshops held with officers and elected members to establish necessary actions. Develop a full understanding of end-to-end process and resourcing implications, including carrying out mandatory assessments for Rent Control Areas in Edinburgh	Housing Scotland Bill became an Act on 6 November 2025, currently the Council is part of a working group developing guidance from the Scottish Government around the implementation of Rent Controls in Scotland, with the first return due 31 May 2027.	2026	Housing and Homelessness Strategy linking with Regulatory Services

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
				Workshops with officers and elected members due to take place as part of Housing Act Member Officer Working Group with the first meeting proposed for autumn 2026. Resourcing implications relating to additional resource required to become rent control ready will be established as part of this working group. Officers in process of commissioning independent research and analysis of the current state of the private rented housing sector in Edinburgh to inform the future		

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
				work of the Regulatory Committee in this area.		
There are additional actions around increasing the availability of affordable accommodation for students and exploring co-operative models that will be managed through the Housing Emergency Action Plan. These will sit under two of the high-level actions for Demand for Housing and Housing Supply - HEAP\Report\Feb 2026						
- DH2: Work with partners to plan for future housing needs - HS3: Work with partners to develop new delivery models of housing in the city.						
Chapter 3. Ensure homes are modern, warm and sustainable						
Strategic Objective(s): Ensure all homes are well maintained, energy efficient, safe, sustainable and climate proofed, working towards net zero emissions Reduce fuel poverty and ensure every household has a warm home they can afford to heat						
11. Continue to support all new build Council homes to be constructed to high standards of energy efficiency and sustainability. <i>There is a lower energy demand to heat the homes, with low or zero emissions heating systems required. This means they will minimise the amount of carbon emissions to aid with the city's ambition to be net zero carbon and reduce fuel poverty.</i>	No. of new homes built and to what energy efficiency level	No. of new homes built and to what energy efficiency level	Tracking and responding to any changes required to meet new standards or regulations	Nine projects involving 929 homes (social and mid-market rent tenures) were completed between 2021/22 and 2025/26. All homes achieved an energy efficiency standard of Silver, apart from one site which received Bronze status - Completion of these units was	2030 (Ongoing)	Development and Regeneration Team

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
				impacted by the pandemic with the delay resulting in the completed site being based on an older specification.		
12. Investment in blocks with Council ownership - Implement the 15-year investment plan for low rise blocks from 2027 through Mixed Tenure Improvement Service.	No. of blocks retrofitted with insulation from 2015 – 2042.	No. of Council homes retrofitted with insulation– monitoring to ensure programme delivery is in place with planned investment timescales.	Deliver programme spanning from 2027-28 to 2042 to retrofit 12,000 council homes and 3,000 private homes in mixed tenure blocks. There are a total of 260 phases.	23% of Council homes in low-rise blocks have received external wall insulation, since 2015. Revised delivery plan is being developed to target all Council homes within low-rise blocks (including mixed tenure blocks).	2042	Area Based Regeneration and Shared Repairs
13. Develop a strategic asset management approach to guide long term investment and management priorities across the Council's the High-Rise estate.	A strategic investment plan exists for specific blocks. An initial Planned Preventative Maintenance and capital investment Strategy has been developed and	A structured, clear asset management system will be in place.	Develop and implement an asset management system and align investment and management strategies.	Core asset management documents (Policy, Strategy, and ToR) are approved. A high-level AMS	2026/27 – 2028/29	High Rise Management and Investment

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
	approved. These strategies will be aligned into a Strategic Asset Management Plan and associated Asset Plans.	Strategies and plans will be data-led. Resident engagement and satisfaction will be improved. Maintenance will be preventative, and reactive repairs will be reduced. Measurable improvements in building performance.	Develop asset plans for different horizons (5, 10 and 30 year). Transition to planned preventative maintenance following investment or replacement of components at or near end of life. Achieve data maturity and a comprehensive understanding of the estate through condition surveys. Delivery of existing planned investment - (Health and Safety Programme, MEP programme and Retrofit Upgrade Programme). Review and assess the findings of the structural/stock condition survey to	Procedure is in draft stage. As data audit, analysis and structuring matures, asset plans and horizons will be developed. This transition is underway across a variety of capital programmes. Currently auditing available block data and stock condition surveys. The next phase will be to analyse and structure data and complete a gap analysis. A detailed 10-year Capital Investment Programme for High Rise has been developed. The Stock Condition Programme is		

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
			help inform the various asset plans and aid data gathering.	almost complete with a focus on final structural condition surveys and finalisation of condition reports.		
14. Assess and review the future of the high rise estate	No current assessment in place	Clear direction of travel for the future of the high rise estate, informed by asset management system (developed in action 14) and tenant feedback	Understand residents' experience of high rise living through surveys. Determine the future strategic role of high rise housing in meeting the city's housing needs.	Work underway to develop a consultation for high rise residents to inform the future strategic direction for high rise living in the city. Update on this will be provided to Housing, Homelessness and Fair Work Committee in 2026.	2027	High Rise Management and Investment and Housing and Homelessness Strategy Team
15. Support delivery of the Edinburgh Local Heat and Energy Efficiency Strategy (LHEES) 2023-2028	Baseline Analysis of the LHEES	LHEES outcomes for 2023-2028 are delivered.	Delivery of the LHEES and Delivery Plan	The Edinburgh LHEES and associated Delivery Plan set out the Council's strategic approach to reducing emissions from heating across the city, supported by 76	2028	LHEES Office

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
				actions. Key workstreams include heat network development, domestic energy efficiency, communal heating, retrofit programmes and a range of carbon reduction projects. The Edinburgh LHEES and Delivery Plan are due to be updated in 2028.		
16. Continue to make a case for a funding formula based on need to the Social Housing Net Zero Heat Fund (SHNZHF) and an increase to the overall fund.	Existing regular communication with SG (ministers)/ COSLA	Funding is increased and dedicated allocation for Edinburgh.	Case made to SHNZHF to increase overall fund.	It is anticipated that the any new funding/ funding model would be linked with the introduction of the new SHNZS, which has not been introduced yet. The Scottish Government anticipate that final	2030 (Ongoing)	Housing & Homelessness Service Lead

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
				decisions on the SHNZS will be completed by Spring 2027, with the aim of the first reporting year to the Scottish Housing Regulator starting April 2028."		
17. Provide advice and guidance and take enforcement action where required, to ensure the tolerable and repair standards are met.	Annual data in relation to Tolerable Standard and Repair Standard.	Annual data in relation to Tolerable Standard and Repair Standard. <i>These are reactive figures as the Landlord Registration scheme does not provide for proactive investigations and inspections.</i>	Ongoing provision of advice and information, with enforcement action taken where necessary.	24 complaints received in relation to property standards within PRS properties, compared to 25 the previous year. 54 complaints about dampness received over 25/26, increased from 34 for 24/25. This reflects the upcoming application of Awaab's law to the private rented sector from 6 October 2026.	2030 (Ongoing)	Regulatory Services

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
18. Continue to develop in house capacity and skills in order to grow a public sector workforce capable of delivering the investment needed to repair and climate-proof homes across the city.	63% of repairs carried out internally/ 37% sub-contracted (2024/25 data) Capital works all delivered externally.	Increased volume of repairs work carried out internally Feasibility of capital/ climate-proofing works being delivered in-house assessed (consideration of specialist skills, risk etc)	Proposals taken through committee – Autumn 2025	Percentage split for repairs in 2025/26 is 75% carried out internally / 25% sub-contracted (2024/25 data). In 2025/26, several recruitment initiatives were delivered in partnership with Employability Services and Education Services, including a recruitment fair and information event at High Riggs Job Centre for craft operative roles and a 'Girls into Construction' event for pupils at Gracemount High School. Together with ongoing recruitment, these initiatives increased the workforce by 20	2030	Service Improvement Team

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
				craft operatives. Recruitment continues for electricians, plasterers and plumbers. The apprentice programme grew from 16 to 22 apprentices in 2025/26, with seven graduating this year. Five graduates have already secured permanent full-time posts within the service. Recruitment for a further seven apprentice posts will begin in May 2026. A programme of work exploring insourcing across Housing and Homelessness Services commenced in		

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
				June 2025. Analysis of the Council's repairs and maintenance performance found that expanding the in-house service would not currently be economically beneficial, and an improvement plan was therefore developed to increase productivity. An update on the insourcing of the repairs and maintenance service, Edinburgh Living's management and maintenance service, the Private Sector Leasing Scheme, Stair Cleaning, Tenant Participation and Temporary Accommodation		

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
				was considered by Housing, Homelessness and Fair Work Committee in May 2026. It was agreed that the Tenant Participation Service would be insourced, while the insourcing of Edinburgh Living and the Private Sector Leasing Scheme management and maintenance services would be paused. The Council will continue to contract these services while focusing on improving productivity to support the future insourcing of		

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
				temporary accommodation.		
Chapter 4. Prevent and respond to homelessness						
Strategic Objective(s):	Prevent homelessness wherever possible Where temporary accommodation is required, this will meet the needs of the household Support people to access settled accommodation as quickly as possible Reduce the number of people sleeping rough					
19. Youth Homelessness Prevention including the development of a Youth Housing Hub	Initial stakeholder event has taken place	Subject to Business Case - Implementation, resulting in reduction in youth homeless presentations.	Business Case to be developed. Further engagement planned with Young People around how they access service provision in a preventative context to understand whether need is similar to that in previous feasibility of a Youth Housing Hub study	Continued analysis of youth homelessness. Since the feasibility study was carried out in 2022 there has been a significant change in the way that young people access services. More are accessing support online and less presentations to central in person services.	2026/2027	Housing and Homelessness Strategy Homelessness and Housing Access

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
				Given this change, further engagement is underway with partners and service users with a number of young people to assess whether a physical Youth Housing Hub is required or whether ongoing, place-based prevention work is more suitable.		
20. Work in Partnership with Children Services	Initial workplan for development work with Through Care and After Care has been drafted	Greater tenancy sustainment for young people	Workplan implemented.	The joint workplan between Housing and Through Care After Care has been refreshed. A multi-agency working group has been established to review current actions, identify gaps and agree how partners can work together to address them.	2027	Housing and Homelessness Strategy
			Further work required to develop work with wider Children's Services			

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
				Further work to clarify pathways for housing support for young people who are not leaving care but are at risk of homelessness and require housing access support is underway. Current pathways appear complex and clarity for wider children's services required. Tenancy sustainment continues to be high for young people leaving care. For Edinburgh care leavers moving to their first home through the protocol, tenancy sustainment rate at 12 months was 95% in 2025-26		

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
				and 96% in 2024-25. Two new posts within Through Care and Aftercare Services have been created to enhance transitional support. Recruitment is underway.		
21. Deliver pre-tenancy support to homeless households to ensure that tenancy sustainment is reinforced and future homelessness, or risk of homelessness, is prevented (including issues such as affordability costs when moving from temp to other types of tenancy).	A pre tenancy support programme has been developed and is currently being delivered by the Homelessness Resettlement Team in group settings across a number of temporary accommodation settings	Representation rates in relation to homelessness Greater tenancy sustainment for households previously experiencing homelessness Reduced instances of financial stress,	Embed the Homelessness Resettlement Team's role in delivering pre tenancy support to homelessness households, coordinating with pre-tenancy support delivered by our commissioned housing support services	The Homelessness Resettlement Service is currently recruiting for permanent staff after decision taken by committee in February 2026 as part of the 2026-27 budget plan to make team permanent.	2028	Temporary Accommodation Service

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
		including rent and council tax arrears	Agree a shared definition across providers of what 'pre tenancy support' should include to promote prevention outcomes. Develop and agree a consistent approach and delivery model of pre- tenancy support across internal and commissioned services who provide this support to homeless households – such as the 'Keys and a Kit' Programme	Short life working group to be established to explore shared definitions of pre tenancy support and agreeing delivery models to ensure consistency across offers of support to homeless households Team is currently designing process for collecting and reporting on outcomes across indicators and measures, as well as exploring opportunities to regularly review tenancy sustainment for households supported by the team		

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
There is an extensive list of actions relating to these strategic objectives which will be managed through the Housing Emergency Action Plan. These will sit under several of the high-level actions for Housing Supply and Demand for Housing, as below: HEAP\Report\Feb 2026						
• HS1: Work with partners to increase and improve supply of housing in the city and develop and implement innovative funding solutions. • HS3: Work with partners to develop new delivery models of housing in the city. • DH1: Work with partners to make best use of all homes in the city. • DH2: Work with partners to plan for future housing needs. • DH3: Work with partners to develop and implement activity to prevent homelessness in the first place.						
Chapter 5. Provide suitable homes with the right support to meet people's needs						
Strategic Objective(s):	Ensure housing is accessible, with the right support to meet everyone's needs					
22. Develop a Joint Working Protocol between Edinburgh Health and Social Care Partnership, Housing and Homelessness, focusing on prevention and housing need and to support strategic priorities of each area as reflected in Housing Contribution Statement	No protocol in place	Protocol agreed to support strategic priorities and joint working	Develop protocol	Joint working commitment developed by new Housing and Homelessness and Health and Social Care Working Group to reinforce the importance of collaboration and to set out governance and reporting mechanisms to support delivery of priorities in EIJB Strategic Plan, LHS and HEAP	2026	Housing & Homelessness Strategy

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
23. Improve monitoring and reporting around accessible housing, across tenures	Limited information across tenures on wheelchair accessible housing in the City, as identified in 2021/22 Accessible Housing Study.	Improved monitoring available to inform future planning and service provision	Finalise work on updating Northgate the Council's primary Housing IT system (NEC) to show Council new build wheelchair homes.	Work underway to update historical adaptations on NEC. Process now in place to ensure that all future permanent / major adaptations to Council homes are recorded. All major RSL adaptations undertaken with AHSP grant are recorded as part of the grant funding application process.	2026	Housing & Homelessness Strategy
			Recording major adaptations to Council and RSL homes.			
24. Continue to support refugees and asylum seekers to access housing, services and related support through partnership and direct work.	No. of asylum seekers and refugees provided with housing and wider support.	No. of asylum seekers and refugees provided with housing and wider support Continued monitoring of Geopolitical dependencies	Ongoing service provision and partnership working.	Initial meeting has taken place with members of EVOC to discuss their New Scots Strategy and the Council's LHS. Ongoing work to strengthen	2030 (Ongoing)	Housing and Homelessness Strategy

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
				pathways for refugees. In 2025/26, there were 673 presentations in Edinburgh from refugees with a positive asylum decision, making up over 15% of all homeless presentations.		
There are additional actions around the provision of accessible and wheelchair housing, a review of the Council's Allocations Policy, and review of Adaptations Governance, Delivery and Funding across all tenures. These will be managed through the Housing Emergency Action Plan under two of the high-level actions for Housing Supply and Demand for Housing: HEAP\Report\Feb 2026 • HS1: Work with partners to increase and improve supply of housing in the city and develop and implement innovative funding solutions. • DH1 - Work with partners to make best use of all homes in the city.						
Chapter 6. Develop vibrant, connected, safe and inclusive communities						
Strategic Objective(s):	Support communities to be vibrant, connected, safe and inclusive Help to deliver the Council's commitment to end poverty in Edinburgh					
25. Develop an Estates Strategy	Individual programmes of work in progress No overarching strategy in place	Overarching strategy developed to bring this work together and set a clear strategic direction	Consultation with service areas/ stakeholders Strategy developed	An audit of all HRA land is underway. Development of the strategy will commence September 2026.	2026	Housing & Homelessness Strategy

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
26. Embed the strategic coordination of all poverty prevention related activities across housing and homelessness services.	Implemented a number of successful pilots for homelessness prevention under the RRTP	Increased and expanded focus on poverty prevention activities across the wider housing service	Continued roll out of pilot work across housing and homelessness	The 'Cash First' pilot has now been rolled out to all Household Support and Advice Service Teams across the city, as well as trialling this approach within the Temporary Accommodation Service through the Homelessness Resettlement Team. Housing and Homelessness continue to work alongside colleagues across the organisation and external partners in coordinating strategic and service-related approaches to poverty prevention. This includes	2026	Housing & Homelessness Strategy
			Developing an integrated approach to poverty prevention for housing/ homelessness with internal/ external partners			

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
				delivering actions across a number of the Edinburgh Partnership Plans. As well as leading on data projects that focus on prevention of homelessness and the harms that lead to homelessness (HEAP Action DH3.1) Poverty prevention features across the Homelessness Prevention working group where actions include working with internal and external partners to coordinate offers of prevention activity, money advice services and employability support across the		

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
				city. (HEAP Action DH2.2)		
27. Review and refresh the Edinburgh Community Safety & Justice Partnership	Edinburgh Community Safety and Justice Partnership is in place, bringing partners together. Edinburgh's Joint Community Safety Strategy 2020-2023	Refreshed governance and strategic objectives in place to support collective anti-social behaviour reduction and prevention activities.	Re-establish partnership meetings and refresh on strategic direction and governance - Partnership Meeting May 2025	Police Scotland have agreed to chair the partnership, and a meeting has taken place to identify the datasets required for the strategic needs assessment. Work is ongoing.	2026	Housing & Homelessness Strategy
28. Develop a strategy to support the integration of the Advice Services and Family and Household Support	Service area integration/ recruitment in progress	Strategy to clearly set out the activities, objectives, priorities and ways of working for this as a combined service area to improve outcomes for residents	Service integration to complete by May 2025	The Household Support and Advice Service is now integrated with service provision being offered within localities across the city. Strategy will be completed and presented to	2026	Housing & Homelessness Strategy

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
				Housing, Homelessness and Fair Work Committee in September 2026 for approval.		
			Strategy developed to underpin the activities of this as a combined service area	Strategy will be completed and presented to Housing, Homelessness and Fair Work Committee in September 2026 for approval.		
29. Continue to investigate digitalisation of systems and wider customer access. Include trialling more proactive approaches to make housing communications more accessible for non-English speakers.	Range of services in place including EdIndex Online, supported by Browsealoud software Translation Services promoted across housing communications – scope for review and reinforcing	Further opportunities for tenants and residents to engage with services through a range of platforms, both digital and non-digital, to improve their customer experience	Further digital improvements implemented through Service Improvement programmes	Presented Digital Vision to senior leadership team in April 2026. In May 2026, work has begun to formulate a roadmap to bring Digital Vision to life. The Edindex application process is now digitised, enabling applicants	2030 (Ongoing)	Housing and Homelessness Strategy/ Service Improvement Team
			Initial trail of translated text within Tenant Newsletter, signposting to translation services to encourage uptake.			

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
		Improved communications with non-English speakers to strengthen our reach and inclusivity		to submit their housing applications online. To maximise accessibility, the platform incorporated Browsealoud assistive technology, allowing users to complete applications and translate key information in their preferred language. On 2 July 2026 a new webchat function was launched, enabling direct communication between applicants and the Edindex team.		

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
30. Continue to maximise opportunities to improve greenspaces across the city in line with objectives around biodiversity, sustainability and community safety.	Existing partnership work underway between Parks and Greenspace and Housing teams	Edinburgh Million Tree City programme – resources and workplan in place for this collaboration to increase woodland and opportunities for community engagement	Project Officer appointed summer 2025	A Canopy Communities Development Officer started working on the project in September 2025. This officer has focussed on building community connections and delivering planting activities over the course of winter 25/26. 77 volunteers participated in community tree planting. 205 trees were planted (173 fruit trees and 12 standard trees) across Granton, Muirhouse and the Calders. Resident feedback directly influenced planting choices	2030 (Ongoing)	Parks and Greenspaces
			Working with communities to design, plant and look after new woodlands on Housing land.			

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
				with strong support for fruit trees. Focusing on three established communities allows the delivery approach to be tested before being scaled up across other areas. High volunteer participation and cost-effective tree suppliers reduced delivery costs while maintaining planting outputs.		
31. Roll out the new Tenant Participation Strategy and continue to build on tenant engagement	Existing strategy out of date	Increase in Tenant Participation - supported and strengthened through updated strategy	New strategy developed and approved - reporting to Housing, Homelessness and Fair Work Committee June 2025	The Tenant Participation Strategy 2025 – 28(TPS) was approved by Committee in June 2025. Delivery is focused on a detailed action plan. Key activities to date include:	2025	Service Improvement Team

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
				Review of communications to ensure that its easier for Tenants to engage with Council officers. Training and support for Housing Officers and Housing Assistants to ensure that tenant participation is at the heart of service delivery. Ongoing support for tenant groups and working groups to scrutinise services. Development of a new tenant participation services delivery model from April 2027. A full update on the delivery of the Tenant		

LHS Action/ Commitment	Baseline	Indicator or Measure	Key Activities	Annual update	Target/ End Point	Coordinator
				Participation Strategy and action plan will be reported to Committee. Reporting on the first year of the TPS will be at the August 2026 Committee.		
Overarching Strategy						
32. Work with Scottish Government and other stakeholders to help respond to, shape, develop and implement any legislative and regulatory changes and report on this through the LHS annual review process.	Responding to consultations. Engage/Contribute to SG working groups & parliamentary sessions	Council able to help feed in and shape forthcoming legislative and regulatory changes	Reference in the annual LHS update any relevant legislative/ policy changes and any actions to be taken	Member Officer Working Group established Other relevant legislative updates are included in activity updates	2030 (Ongoing)	Housing & Homelessness Strategy Team

LHS Summary of Amendments

Changes highlighted in yellow

LHS action	Specific Area of Change	Current Area Wording	Refreshed	Reasons for Change
2	Key Activities	Completion of commissioned work identifying the homes and tenure split required to end the Housing Emergency – Sept 2025. Joint planning with the Council's RSL partners – ongoing. Strategic Housing Investment Plan (SHIP) – Dec 2025.	Completion of commissioned work identifying the homes and tenure split required to end the Housing Emergency – Sept 2025. On 26 February 2026, Council agreed a £1.6bn capital investment programme in response to the housing emergency. Joint planning with the Council's RSL partners – ongoing. Strategic Housing Investment Plan (SHIP) – Dec 2025.	Key Activities updated to include additional activity.
5	Action	Work with partners to review and support housing options information and advice for University students and prospective students studying in Edinburgh	5. Work with universities and the private rented sector to improve access to affordable housing for students, reduce the risk of student homelessness, and explore opportunities to support new co-operative housing models. Review and strengthen housing information and advice for current and prospective students studying in Edinburgh.	Action 5 has been reworded to merge with HEAP actions HS3.1 and HS3.2 which are moving to the LHS from the HEAP. This move retains the original action and key activities but streamlines student housing related workstreams into one action.

LHS action	Specific Area of Change	Current Area Wording	Refreshed	Reasons for Change
6	Target/End point	2025 for initial updates	2026	Revised end date to reflect that the action will be completed this year.
7	Indicator	Number of private homes that are upgraded within the works programme. Value of Grant funding obtained by the Council for private homeowners. Analysis and reporting on tenant and owner feedback, including % positive & negative feedback. Measure of success would include sustained/ upward trend in satisfaction	Number of private homes that are upgraded within the works programme. Value of Grant funding obtained by the Council for private homeowners. Analysis and reporting on the improved environment within homes based on tenant and owner feedback (including % of positive & negative feedback).	Indicator changed to better align with intended outcomes.
7	Key Activities	SoA updated Tenant and owner feedback collated and analysed going forward.	SoA updated (see action 6 above) Deliver/support property upgrades across the private housing stock. Secure and maximise grant funding for private owners. Tenant and owner feedback collated and analysed going forward.	Key Activities updated to include additional activity.
7	Target/End point	2039	2042	The Data and the rate of delivery used to assess the 2039 target has been updated. The new target of 2042 is based on newly assessed data and speed

LHS action	Specific Area of Change	Current Area Wording	Refreshed	Reasons for Change
				of delivery within the current level of resources
9	Key Activity	To be captured as part of the Empty Homes Strategy which is under development	This work is captured as part of the Empty Homes Strategy and will form part of the Empty Homes annual update.	Key activity amended as Empty Homes Strategy now complete.
9	Coordinator	Housing and Homelessness Strategy Team	Empty Homes Team – Access to Housing	The Coordinator of this action has been updated to the Empty Homes Team as the Empty Homes Strategy is now complete and the action is operationally focussed.
12	Action	Investment in blocks with Council ownership - Implement the 15-year Whole House Retrofit (WHR) investment plan for low rise blocks	Investment in blocks with Council ownership - Implement the 15-year investment plan for low rise blocks from 2027 through Mixed Tenure Improvement Service.	The wording has been amended to provide clarity on what is being implemented.
12	Baseline	No. of blocks planned to be retrofitted from 2021 – 2039	No. of blocks retrofitted with insulation from 2015 – 2042.	The wording has been amended to reflect the specific work undertaken in relation to retrofitting.
12	Indicator	No. of blocks retrofitted – monitoring to ensure programme delivery is in place with planned investment timescales	No. of Council homes retrofitted with insulation – monitoring to ensure programme delivery is in place with planned investment timescales	The wording has been amended to provide clarity on what is being evaluated.
12	Key Activities	Deliver phases 1, 2 & 3	Deliver programme spanning from 2027-28 to 2042 to retrofit 12,000 council homes and 3000 private homes in mixed tenure blocks. There is a total of 260 phases.	The wording has been amended to provide further clarity and expand on the delivery of the programme.

LHS action	Specific Area of Change	Current Area Wording	Refreshed	Reasons for Change
12	Target/End Date	2039	2042	The new target of 2042 is based on newly assessed data and speed of delivery with the current level of resources.
13	Action	Develop an investment and management strategy with an aim to make homes in high rise blocks warm, safe and sustainable.	Develop a strategic asset management approach to guide long term investment and management priorities across the Council's the High-Rise estate.	Action updated to reflect the implementation of the High Rise Management and Investment Teams new structure and subsequent workplan.
13	Baseline	Investment strategy in place for specific blocks. Management strategy to be developed alongside this	A strategic investment plan exists for specific blocks. An initial Planned Preventative Maintenance and CAPEX Strategy has been developed and approved. Management strategies and future investment plans are in development. These strategies will be aligned into a Strategic Asset Management Plan and associated Asset Plans.	Baseline has been updated to reflect the implementation of the High Rise Management and Investment Teams new structure and associated workplan, providing more robust baseline.
13	Indicator	Overall management of the estate, improved with greater consistency, guided by management strategy - this will address issues such as Concierge, lift repairs and maintenance, and refuse collection	A structured, clear asset management system will be in place. Strategies and plans will be data-led. Resident engagement and satisfaction will be improved. Maintenance will be preventative, and reactive repairs will be reduced. Measurable improvements in building performance.	Indicator updated to align with the new High Rise Management and Investment Teams structure and associated workplan.
13	Key Activity	High rise investment & management strategy developed and implemented	Develop and implement an asset management system and align investment and management strategies	Key activity has been reworded to reflect the implementation of the

LHS action	Specific Area of Change	Current Area Wording	Refreshed	Reasons for Change
			Develop asset plans for different horizons (5, 10 and 30 year). Transition to planned preventative maintenance following investment or replacement of components at or near end of life. Achieve data maturity and a comprehensive understanding of the estate through condition surveys. Delivery of existing planned investment - (Health and Safety Programme, MEP programme and Retrofit Upgrade Programme). Review and assess the findings of the structural/stock condition survey to help inform the various asset plans and aid data gathering	High Rise Management and Investment Teams new structure. This includes expanding the previous Key Activity from 1 action to 6.
13	Target/End Date	2026	2026-27 – 2028/29	Revised end date to reflect to new structure and team. Workplan now implemented.
14	Indicator	Clear direction of travel for the future of the high rise estate, informed by financial analysis and tenant feedback	Clear direction of travel for the future of the high rise estate, informed by asset management system (developed in action 13) and tenant feedback	The wording has been amended to reflect the update to LHS action 13.

LHS action	Specific Area of Change	Current Area Wording	Refreshed	Reasons for Change
14	Key Activities	Review the findings of the structural/stock condition survey. Carry out financial viability/appraisal of blocks, incorporating tenant's views Develop Business case for future of high rise blocks. Subject to Committee approval.	Understand residents' experience of high rise living through surveys. Determine the future strategic role of high rise housing in meeting the city's housing needs.	Revised and expanded to reflect the updates to action 13.
14	Coordinator	High Rise Management and Investment	High Rise Management and Investment and Housing and Homelessness Strategy Team	The Coordinator of this action has been updated to include Housing and Homelessness Strategy Team.
19	Key Activities	Business Case to be developed	Business Case to be developed. Further engagement planned with Young People around how they access service provision in a preventative context to understand whether need is similar to that in previous feasibility of a Youth Housing Hub study	Updated to include an additional activity.
19	Target/End Date	TBC – dependency on business case	2026/2027	Action target date has been added to reflect the expected date of completion.
20	Target/End Date	2026	2027	Action target date has been changed from 2026 – 2027 to reflect additional work identified in relation to developing joint workplan with wider children's services after

LHS action	Specific Area of Change	Current Area Wording	Refreshed	Reasons for Change
				completing and agreeing workplan with Through Care After Care
HS3.1	Action	Work with universities and private rented sector to increase the availability of affordable housing for students and reduce risk of student homelessness.	Work with universities and the private rented sector to improve access to affordable housing for students, reduce the risk of student homelessness, and explore opportunities to support new co-operative housing models. Review and strengthen housing information and advice for current and prospective students studying in Edinburgh.	This Action has moved from the HEAP and has been reworded to merge with current action 5 within the LHS. This move retains the original action and key activities but streamlines student housing related workstreams.
HS3.1	Key Activity	Work with universities and student bodies to develop a more data driven approach to understand accommodation requirements based on courses and curriculum on offer, existing student accommodation supply, and develop supporting policies focused on affordability and preventing homelessness.	Work with universities and student bodies to develop a more data driven approach to understand accommodation requirements based on courses and curriculum on offer, existing student accommodation supply, and develop supporting policies focused on affordability and preventing homelessness.	This Key Activity has been moved from the HEAP and now forms a Key Activity of Action 5.
HS3.2	Action	Explore potential ways for new co-operative housing ventures, such as student housing co-operatives, to be supported.	5. Work with universities and the private rented sector to improve access to affordable housing for students, reduce the risk of student homelessness, and explore opportunities to support new co-operative housing models. Review and strengthen housing information and advice for current and prospective students studying in Edinburgh.	This Action has moved from the HEAP and has been reworded to merge with current action 5 within the LHS. This move retains the original action and key activities but streamlines student

LHS action	Specific Area of Change	Current Area Wording	Refreshed	Reasons for Change
				housing related workstreams.
HS3.2	Key Activity	Explore links with Edinburgh Visitor Levy.		This Key Activity has been moved from the HEAP and now forms a Key Activity of Action 5
DH3.4	Action	Deliver pre-tenancy support whilst providing mental and physical tenancy support throughout the tenancy journey of homelessness to ensure tenancy sustainment is reinforced and relapse is prevented (including issues such as affordability costs when moving from temp to other types of tenancy).	Deliver pre-tenancy support to homeless households to ensure that tenancy sustainment is reinforced and future homelessness, or risk of homelessness, is prevented (including issues such as affordability costs when moving from temp to other types of tenancy)	This Action has been incorporated into Action 21 in Chapter 4 of the LHS. As representation rates of homelessness remain below 2%, it is more appropriate for this work to be reported annually as part of the LHS. Delivery will continue through BAU as part of the Homelessness Resettlement Team.
DH3.4	Key Activity	1.Review current practices. 2. Scoping complete; results to be reviewed	1.Embed the Homelessness Resettlement Team's role in delivering pre tenancy support to homelessness households, coordinating with pre-tenancy support delivered by our commissioned housing support services	These Key Activities have been incorporated into the LHS under Action 21 from the HEAP. They have been reworded and expanded to provide more detail.

LHS action	Specific Area of Change	Current Area Wording	Refreshed	Reasons for Change
			2. Agree a shared definition across providers of what 'pre tenancy support' should include to promote prevention outcomes 3. Develop and agree a consistent approach and delivery model of pre- tenancy support across internal and commissioned services who provide this support to homeless households – such as the 'Keys and a Kit' Programme	