# ENERGY AND EMISSIONS REPORTING PROCEDURE

THIS DOCUMENT SUPPORTS THE COUNCIL'S ENERGY POLICY (ENPOL2013)



# **Contents**

# **VERSION CONTROL**

This document is reviewed annually to ensure it is accurate and up to date.

No.	Version	Date	Initials	Description
1	1.0	27 August 2013	JF	Approved by Transport &
				Environment Committee

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# 1 APPLICATION

This procedure applies to all elected members, employees and contractors of the City of Edinburgh Council (CEC).

#### 2 BACKGROUND

The City of Edinburgh Council has put in place this procedure to outline the internal, mandated and external reporting requirements relating to energy and emissions within the Council. This procedure provides a clear outline of the reporting requirement and actions taken to meet these. This document has been created to support the Council's energy policy (**ENPOL2013**).

# 3 INTERNAL REPORTING

All reports relating to energy and carbon management performance are submitted for approval to Committee. Reports are approved by the Council's Corporate Management Team (CMT) prior to going to Committee. Committee reports are available on the Council's web pages for staff and the public to view.

Progress reports on consumption, emissions and reduction performance are also prepared for senior management to provide an ongoing overview of progress to date. Reports are provided to:

- Internal Boards and Working Groups. This includes the CRC Project Board and the Member Officer working group on Sustainability. The Technical Support Services team provides update reports for Corporate Asset Management Group meetings and for finance.
- The Carbon Climate and Sustainability team and the Technical Support Services team work closely with colleagues from the Council's Internal Audit Team on joint reports to CMT e.g. on CRC compliance and Value for Money (e.g. water management). These reports highlight areas for the attention of senior management and make recommendations.
- The Technical Support Services team has identified the need to produce monthly reporting across electricity, gas and oil consumption and league table reporting to reward high achievers. These reports will be provided for management.
- A diagram of the reporting structure can be seen within appendix A.

# 4 MANDATED EXTERNAL REPORTING

A number of reporting obligations cover wider areas than just energy but have been included demonstrating how energy is sourced and reported within these requirements.

# **Scottish Climate Change Declaration**

The Scottish Climate Change Declaration report is prepared annually by the CCS team on behalf of the Council. Collated estimated Scottish data is available from the Department for Energy and Climate Change (DECC) for the city as a whole and it is this data which is used for the production based footprint. This footprint includes the following areas

- Industry and commercial;
- Domestic:
- Road Transport;
- Land Use/ Land Use Change; and
- Forestry

CEC also provides a consumption based footprint report for the city using the Stockholm Environment Institute's REAP software.

The current report (2011) was approved by Policy and Strategy Committee on 27 March 2012. It is available on the Council's web and also on the <u>Sustainable Scotland</u> Network web pages.

# **Carbon Management Plan**

The Council's Carbon Management Plan (CMP) is a 5 year plan with a rolling annual action plan that sets out the Council's commitment to meeting national carbon reduction targets (i.e. 42% by 2020 and 80% by 2050). The Plan is prepared by the CCS team and is reviewed annually. The CMP covers:

- Council buildings (energy data sourced from the Technical Support Services Team)
- Edinburgh leisure (energy data soured from Edinburgh Leisure)
- Street lighting and stair lighting (energy data sourced from street lighting team and Engineering Services respectively)
- Transport; and
- Waste (municipal).

# **CRC Energy Efficiency Scheme (CRC)**

The Carbon Reduction Commitment Energy Efficiency Scheme (CRC) is a mandatory scheme which requires full participants within the scheme to report annually and hold evidence which supports their reporting submissions.

CRC footprint and annual reports are prepared in compliance with <u>CRC Scheme</u> <u>guidance</u> as produced by the Environment Agency. The CCS team manages the reporting requirements and the Technical Support Services team collate and provide the data to be reported based on the scheme guidelines.

CRC requires all participants to produce an annual report in every year of a phase (Regulator's Guidance for participants in Phase 1 (2010/11–2013/14)). The annual report is due on the last working day of July.

Participants must purchase enough allowances<sup>1</sup> to cover the CO<sub>2</sub> emissions reported within the annual report by the last working day in July in the scheme year. The allowances must then be surrendered on or before the last working day of September each year.

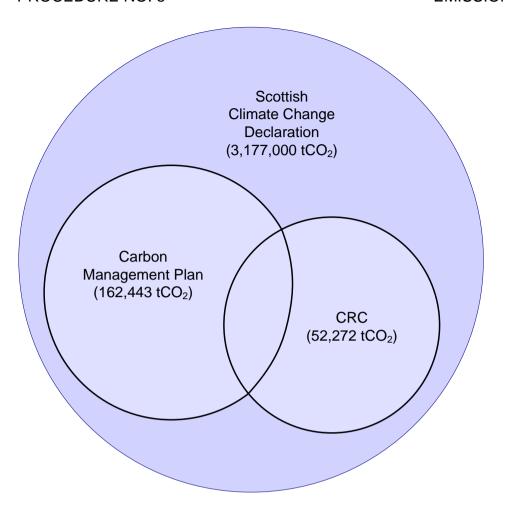
In addition to the yearly reporting and allowance purchase requirements, participants are also required to maintain an evidence pack. The CCS team hold and update the evidence pack for the Council. This includes supporting documentation regarding their qualification and reporting requirements. Reporting is provided in energy terms and converted into  $CO_2$  via an online reporting system.

#### **COUNCIL CARBON FOOTPRINTS**

Due to the above range of reporting requirements, the Council has a number of carbon footprints, those which are reported regularly (as described above) are shown in the diagram below (quoting 2011/12 figures).

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 $<sup>^1</sup>$  £12/tonne of CO $_2$  in 2012/13 and will rise to £16/tonne of CO $_2$  in 2014/15 as per Chancellor's Autumn statement 2012



It should be noted that this diagram is for illustrative purposes only and the accompanying text above should be referred to as it outlines the scope and methodology for each footprint.

Separate to this, is the Council housing footprint. This is not reported as part of the CMP as it distorts the footprint dramatically and influence over it is out with the operational control of the authority. This footprint was first reported in 2012 and was calculated using figures available from DECC and pro-rata techniques based on the Council housing stock. The Council acknowledges that as it has no operational control over the energy use in these premises it is difficult to report more accurately as the data is not available to the Council.

The Council also stores information on all Council properties for which it holds the energy contract, through the Systems Link energy management system. This information feeds into the reporting structures above as appropriate based on the reporting requirements.

#### 5 CONTINUAL IMPROVEMENT

It should be noted that the majority of reporting described within this procedure is in terms of CO<sub>2</sub> or CO<sub>2e</sub> depending on the reporting requirement. Although not purely energy the reporting of these emissions highlights the amount of energy being used

and helps to encourage reduction/more efficient use along with changes in energy source. CEC recognises the importance of reporting energy used along with conversion in to CO<sub>2</sub> or other GHG emissions and aims to improve this reporting both internally and externally.

As part of a Divisional restructuring proposal (January 2013), the mid-term objectives for the Technical Support Services team include detailed target setting for properties, monthly reporting to senior management across all electricity, gas and oil consumption and league table reporting to reward high achievers. This improvement in internal reporting will strengthen the profile of energy management within the Council and highlight the significant gains that can be made across the building portfolio.

The Council has developed a register of all of the legislation relating to energy that it has to comply with and that which is of interest. This will be reviewed regularly and amended as necessary. The register can be found in Appendix B of this document and applies mainly to non-domestic energy use.

Department Key

Corporate Governance Services for Communities

#### Reporting Structures for Energy and Carbon Corporate Property Team Communications Corporate CCS Management Corporate Policy + Carbon Team Policy & Management Sustainability ENERGY & Carbon Strategy Reduction Group Committee TSS iPFM Board Operational including M&T Software 0 Directors ccs Transport & Ν Member/Officer Policy + Carbon CRC Board CARBON Group on Environment Management Carbon, Climate Finance Committee & Sustainability Legal Property TSS Corporate Elected Members Operational Governance Senior Officers including M&T Software STRATEGIC & **APPROVAL DECISION MAKING OPERATIONAL** INTERNAL AUDIT

# **APPENDIX B - LEGAL REGISTER (Primarily for Non-Domestic)**

Reference				
Mandatory	М			
Of Interest	I			

Ref	Topic	Legislation	Brief description of how it affects CEC	Affected Aspect or Activity	Method of Control	Responsible Individuals	Enforcement Date
M	Carbon Reduction Commitment Energy Efficiency Scheme	CRC Energy Efficiency Scheme Order 2010 SI 768,  CRC Energy Efficiency Scheme (Amendment) Order 2011 SI 234	The scheme is a mandatory emissions trading scheme in which the council must report of a set boundary of emissions annually and purchase allowances to cover these emissions annually.  Further information available from: <a href="http://www.environment-agency.gov.uk/business/topics/pollution/1266-98.aspx">http://www.environment-agency.gov.uk/business/topics/pollution/1266-98.aspx</a>	All energy supplies defined within the CRC boundary and including in the organisation's annual report.	Program of actions to increase energy efficiency, reducing emissions and hence reduce allowance purchase.	Senior contact: Project sponsor: CEO Operational responsibility: Energy & Water Management Team and Climate, Carbon & sustainability team.	Since October 2008

Performance of Buildings Directive  Performance of Buildings Directive  Performance of Buildings (Scotland) Regulations 2008 SSI 309  The Energy performance of buildings (Scotland) Amendment Regulations 2012 No. 190, The Energy performance of buildings (Scotland) Amendment (No.2)  Performance of buildings certificates (EPCs). Initially for public buildings alsove 500m², all sale or let properties domestic and non-domestic.  Performance of buildings over 1000m², this has now been revised to over 500m². EPCs required for all sale or let properties domestic.  Article 9 Nearly Zero Buildings. All new buildings are to be 'nearly zero-energy' by 31 December 2020. Public sector role as an exemplar is identified – from	Ref	Topic	Legislation	Brief description of	Affected Aspect	Method of	Responsible	Enforcement
Performance of Buildings Directive  Performance of Buildings Directive  Performance of Buildings Directive  Performance of Buildings Directive  Performance of Buildings Cocotland) Regulations 2008 SSI 309  The Energy performance of buildings Directive  Performance of Buildings Cocotland) Regulations 2012 No. 190, The Energy performance of buildings Directive  Performance of Buildings Directive  Performance of Buildings Directive  Performance of Buildings Directive  Performance of Buildings over 1000m², all sale or let properties domestic and non-domestic.  Performance of Buildings over 1000m², all sale or let properties domestic and non-domestic.  Performance of Buildings over 1000m², all sale or let properties domestic and non-domestic.  Performance of Buildings over 1000m², all sale or let properties domestic and non-domestic.  Performance of linitially for public buildings and over 1000m², all sale or let properties domestic and non-domestic.  Performance of let properties domestic.  Amendment Regulations 2012 No. 190, and the properties domestic.  Performance of let properties domestic.  Amendment Regulations 2012 No. 190, and properties domestic.  Performance of buildings over 1000m², all sale or let properties domestic and non-domestic.  Performance of let properties domestic.  Article 9 Nearly Zero Buildings. All new buildings are to be 'nearly zero-energy' by 31 December 2020. Public sector role as an exemplar is identified – from let properties domestic and non-domestic.  Performance of let properties domestic and non-domestic.  Properties domestic and non-domestic.  Performance of let properties domesti				how it affects CEC	or Activity	Control	Individuals	Date
Regulations 2012 No.208, Performance of Buildings (recast))  Performance of 2018, new buildings occupied and owned by		Energy Performance of Buildings	Energy Performance of Buildings (Scotland) Regulations 2008 SSI 309  The Energy performance of buildings (Scotland) Amendment Regulations 2012 No. 190, The Energy performance of buildings (Scotland) Amendment (Scotland) Amendment (No.2) Regulations	Requirement to have energy performance certificates (EPCs). Initially for public buildings over 1000m², this has now been revised to over 500m². EPCs required for all sale or let properties domestic and non-domestic.  http://www.scotland.gov.uk/Topics/Built-Environment/Building/Building-standards/profinfo/epcintro(Directive 2010/31/EU on the Energy Performance of	Article 9 Nearly Zero Buildings are to be 'nearly zero-energy' by 31 December 2020. Public sector role as an exemplar is identified – from 31 December 2018, new buildings occupied	Instruction of consultants to conduct EPC program for public non domestic sites down to 500	Individuals Corporate	Date Since Jan

Ref	Topic	Legislation	Brief description of how it affects CEC	Affected Aspect or Activity	Method of Control	Responsible Individuals	Enforcement Date
		(Scotland) Amendment Regulations 2012 No. 209					
M	EPC Register and lodgement fee	As part of Energy Performance of Buildings (Scotland) Regulations 2008 SSI 309	All domestic and non-domestic EPCs in Scotland will be required to be lodged.  The lodgement fee is set at £1.38 (£1.15 + VAT) for domestic EPCs and £6.43 (£5.36 +VAT) for non-domestic EPCs. VAT is currently payable at the standard rate of 20%.	All non-domestic and domestic EPCs will have to be lodged and payment made for this lodgement.	Ensure that EPCs are registered within the required time frame after completion either as part of the EPC contract or internally.	Corporate Property	It is likely to be operational from early November 2012.
M	Climate Change (Scotland) Act 2009	Climate Change (Scotland) Act 2009	Statutory targets of 80% emissions reductions by 2050 and an interim target of 42% emissions reductions by 2020.	Whole council operations	Reporting through the Climate Change Declaration.		2009 onwards

Ref	Topic	Legislation	Brief description of	Affected Aspect	Method of	Responsible	Enforcement
			how it affects CEC	or Activity	Control	Individuals	Date
			Applied to reacte mount				
			Annual targets must				
			also be set for each				
			year from 2010 to				
			2050. For each year				
			until 2019 these should				
			be set at a level that				
			ensures that the				
			interim target is met.				
			From 2020, annual				
			emissions targets must				
			be at least 3% less				
			than the target for the				
			preceding year.				
			A duty for public				
			bodies to act in a way				
			that best contributes to				
			these targets, and				
			powers to allow				
			Scottish Ministers to				
			impose further				
			obligations on public				
			bodies in relation to				
			climate change.				

Ref	Topic	Legislation	Brief description of	Affected Aspect	Method of	Responsible	Enforcement
			how it affects CEC	or Activity	Control	Individuals	Date
I	Green Deal	Energy Act 2011	The Act creates a new	CEC may wish to	n/a		The domestic
			financing framework to	participate within			version of the
			enable the provision of	or act in another			scheme is set
			fixed improvements to	capacity such as			to be opened
			the energy efficiency of	funding green			in Jan 2013;
			households and non-	deal works.			the non-
			domestic properties				domestic
			(The Green Deal),				scheme will
			funded by a charge on				be opened at
			energy bills that avoids				a later date
			the need for				tbc.
			consumers to pay				
			upfront costs.				
			Quick Guides for the				
			Green Deal can				
			found at				
			http://www.decc.gov.uk				
			/en/content/cms/tacklin				
			g/green_deal/gd_quick				
			guides/gd_quickguides				
			<u>.aspx</u>				
	Food In Torit	Introduced in the	Food in Toriff is a	Danawakla	2/0		2009
I	Feed In Tariff	Introduced in the	Feed in Tariff is a	Renewable	n/a		2008

Ref	Topic	Legislation	Brief description of	Affected Aspect	Method of	Responsible	Enforcement
			how it affects CEC	or Activity	Control	Individuals	Date
		Energy Act 2008	payment available to	electricity			
			generators of	installations.			
		The Feed-in	renewable electricity at				
		Tariffs ( several	a smaller scale				
		amendments)	(<5MW) than those				
			claiming renewable				
			obligation certificates.				
			The council may claim				
			FIT for installations of				
			renewable electricity.				
			The tariffs have been				
			altered to include a				
			degression mechanism				
			and energy				
			performance				
			mechanism (for solar				
			PV only) which also				
			affects the amount				
			received by the				
			generator.				
			Further information				
			can be found from				
			http://www.decc.gov.uk				
			/en/content/cms/meeti				
			ng_energy/renewable_				

Ref	Topic	Legislation	Brief description of how it affects CEC	Affected Aspect or Activity	Method of Control	Responsible Individuals	Enforcement Date
I	Renewable Heat Incentive (Non domestic only)	The Renewable Heat Incentive Scheme (several amendments)	ener/feedin_tariff/feedin_tariff.aspx  Similar to the FIT, RHI is a payment mechanism (though excludes an export payment) for those generators of	Renewable/ low carbon heat installations	n/a	Individuals	November 2011
	Office		renewable or low carbon heat.  Further information can be found from <a href="http://www.decc.gov.uk/en/content/cms/meeting_energy/renewable_ener/incentive/incentive/e.aspx">http://www.decc.gov.uk/en/content/cms/meeting_energy/renewable_ener/incentive/incentive/incentive/e.aspx</a>				