

Education, Children and Families Committee

10am, Tuesday, 21 May 2019

Future Statutory Consultation Requirements

Executive/routine
Wards
Council Commitments

1. Recommendations

- 1.1 The Education, Children and Families Committee is asked to:
 - 1.1.1 note the contents of this report and approve that draft statutory consultation papers are brought forward to future Committee meetings for consideration before publication.
 - 1.1.2 approve the use of the new pupil generation from new housing rates included in appendix 1 will be used for the school roll projections contained in the statutory consultation papers.

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Future Statutory Consultation Requirements

2. Executive Summary

- 2.1 A report to the Education, Children and Families Committee in December 2018 on [“The Growing City, School Roll Projections and Future Accommodation Requirements”](#) included a list of the future education capital projects which require to be progressed as a result of rising school rolls or due to inclusion as infrastructure requirements in the Local Development Plan Action Programme.
- 2.2 This report provides a summary of the statutory consultations that will be required for some of these projects to be progressed. The draft statutory consultation papers to be submitted to Committee for consideration as follows:
- 2.2.1 August 2019:** Replacement Newcraighall Primary School; New Maybury Primary School and Edinburgh Park catchment review.
 - 2.2.2 October 2019:** New Builyleon Road Primary School; Kirkliston (future primary and secondary provision)
- 2.3 An early indication of other statutory consultations which may be required in the future to address rising rolls or implement strategic improvements to the learning estate is also provided.

3. Background

- 3.1 All of the available background information is included in the December 2018 Committee report [“The Growing City, School Roll Projections and Future Accommodation Requirements”](#).

4. Main report

- 4.1 In order to be able to deliver the committed learning estate infrastructure projects statutory consultations need to be progressed. Other statutory consultations may also be required at schools not mentioned in the December report as a response to new rising rolls capacity issues being identified or to address strategic estate improvements.
- 4.2 An update on all the required or potential statutory consultations is provided in the remainder of this report. Draft statutory consultation papers will be brought forward

to future Committee meetings for consideration and where an expected timescale is known this is provided in the update.

Local Development Plan (LDP) Action Programme Primary Schools

- 4.3 A Capital Investment Programme budget of £4m for design work related to three new primary schools has been established and statutory consultations need to be progressed for these schools. An update on the specific issues with each school is provided below.

Replacement Newcraighall Primary School

- 4.4 The LDP includes provision for a new 11 class primary school to serve a new large housing development referred to as New Brunstane located in the north of Newcraighall Primary School's catchment area. Newcraighall Primary School is a small 7 classroom school that has recently received new temporary classrooms to allow it to accommodate demand from other new housing developments in this area of the city. Newcraighall Primary School could not accommodate the projected additional demand from this much larger development.
- 4.5 One option to address this situation, rather than invest in the running of Newcraighall Primary School and its temporary classrooms in addition to providing a new 11 class primary school in this area, would be for the new primary school identified for the New Brunstane site to be delivered as a direct replacement for Newcraighall Primary School. Further work will be progressed to determine if this approach would create a more efficient and sustainable estate in the long term.
- 4.6 Under this proposal the new primary school on the New Brunstane site would be built as a 14 class primary school with an expansion strategy available should it be required in future years. All Newcraighall's pupils and staff would relocate to this new building once it is complete. There would be no change to Newcraighall Primary School's catchment area and it would continue to feed to Castlebrae High School.
- 4.7 While the New Brunstane housing development does not yet have planning approval, as part of the LDP it does have Council support. In order to avoid delays and ensure sufficient capacity is available without the need for interim measures being put in place, it is proposed that a statutory consultation be undertaken in the autumn of 2019 proposing the location for the new school. If the Education, Children and Families approve that a consultation be undertaken, a draft consultation paper would be returned to Committee in August 2019 for consideration ahead of publication in September/October 2019.

New Maybury Primary School

- 4.8 A new primary school as part of the Maybury housing development was discussed as part of the West and South West Edinburgh Schools Review, the outcomes of which were considered by the Education, Children and Families Committee at its meeting on 21 June 2018.

- 4.9 Projections suggest that a 21 class school would be required in August 2022 at the earliest but its delivery would be subject to progress made by the developer in the delivery of the homes planned for this development. A new primary school at Maybury would be entirely new and would not replace any existing provision. However, the establishment of a new school would require that catchment boundaries in this area be redrawn.
- 4.10 The catchment proposals published as part of the West and South West Edinburgh Review showed that the catchment area of a new Maybury Primary School would principally be formed from the extensive rural areas of Corstorphine Primary School's existing catchment. In addition, the new Maybury Primary School would incorporate the new housing development at Cammo which currently feeds to Cramond Primary School and The Royal High School. At its meeting on 21 June 2018, the Education, Children and Families Committee approved that that these proposals should progress to statutory consultation.
- 4.11 The catchment proposals published as part of the West and South West Edinburgh Review also proposed that a new primary school at Maybury should feed to a new West Edinburgh High School with two potential sites identified. However, the Education, Children and Families Committee also approved that negotiations for a secondary school site in Kirkliston should progress and that consultation on a final site for a new secondary school in West Edinburgh should only progress "when practical". As no site for a new secondary school has been secured and the production of a spatial strategy for West Edinburgh as part of City Plan 2030 is awaiting feedback from Scottish Ministers the point at which it would be practical to begin a statutory consultation for secondary provision in this area of the city has not been reached.
- 4.12 Accordingly, until such time as both site and funding issues for a new west Edinburgh secondary school are resolved, it is proposed that the new developments at Maybury and Cammo are realigned with Craigmount High School. This school currently has capacity to support growth in its roll, having a high non-catchment population. Consideration will also be given to how Craigmount High School could be permanently extended should a new secondary school in West Edinburgh no longer be required to be built in an area convenient to serve the Maybury and Cammo housing developments.
- 4.13 In order to avoid delays and ensure sufficient capacity is available without the need for interim measures being put in place, it is proposed that a statutory consultation be undertaken in the autumn of 2019 proposing the establishment of a new primary school on an identified site within the Maybury development area based on the catchment and feeder arrangements set out above. Should the Education, Children and Families approve that a consultation be undertaken, a draft consultation paper would be returned to Committee in August 2019 for consideration ahead of publication in September/October 2019.

Builyeon Road, South Queensferry

- 4.14 Due to the proposed new housing developments in South Queensferry included in the Local Development Plan, projections show that a new 14 class primary school is required to be delivered by August 2022. The Local Development Plan proposes the new school is located within the site allocated for housing adjacent to Builyeon Road.
- 4.15 The catchment area for the new school would be predominantly made up from the new housing planned for South Queensferry but the catchment areas of Echline Primary School, Queensferry Primary School and Dalmeny Primary School may also require small modifications in order to ensure the most efficient primary school estate for the whole of the South Queensferry settlement in the future.
- 4.16 Informal consultation with all the school communities involved will be progressed in June and August and a draft statutory consultation paper will be presented to the Education, Children and Families Committee in October 2019 for consideration prior to publication.

Kirkliston

- 4.17 The Education, Children and Families Committee has previously requested that negotiations with landowners to acquire a site for a secondary school on Burnshot Road in Kirkliston be progressed. The negotiations with the landowners are ongoing and this site remains an option for a new school. A mutually acceptable agreement to secure this site is likely to be dependent on whether the landowner can gain planning permission to develop new housing on the remainder of the site. However, the site is currently allocated as Greenbelt in the Local Development Plan so there is no guarantee the planning permission for housing would be forthcoming. It is therefore proposed an assessment of whether there are any other suitable sites for a secondary school in or around Kirkliston is progressed in case the negotiations with the landowner cannot be finalised.
- 4.18 School roll projections also show that there is a continuing need for further primary school capacity in Kirkliston. Different options to provide this additional capacity continue to be discussed as part of informal consultation with the primary school community and other stakeholders. This process of informal consultation will continue until the end of June with the intention of agreeing a preferred option for future provision.
- 4.19 One of the options could be to create a second primary school in Kirkliston on an all through campus with the proposed secondary school. The other option is to have one large primary school for all of Kirkliston which is located on two sites being the existing school site and the Leisure Centre site. There are already plans to build a new Early Years facility on the Leisure Centre site and if the second option emerges as the preferred option then it would potentially be the younger children from the primary school who would be located beside the new Early Years facility.
- 4.20 Once the secondary school site assessment and the informal consultation about future primary school provision have been completed a preferred option should

emerge for the future provision of education infrastructure in Kirkliston. Any option will require a statutory consultation to be progressed before it could be implemented and the current intention is to present the preferred option in a draft statutory consultation paper to the Education, Children and Families Committee in October 2019 for consideration prior to publication.

Edinburgh Park

- 4.21 There is an area of land just to the north of Edinburgh Park Station which is allocated in the Local Development Plan for mixed development including housing. The non-denominational school catchment area for this site is currently split between Currie High School/Primary School and Gylemuir Primary School/Forrester High School. In terms of available capacity, geography and routes to schools there is an option that the whole area could be reallocated to the Wester Hailes Education Centre/Sighthill Primary School catchment areas. It is therefore proposed that a draft statutory consultation paper to the Education, Children and Families Committee in August 2019 for consideration prior to publication.

Secondary School Rising Rolls

- 4.22 The placement process for August 2019 has identified a number of secondary schools where registrations are higher than projected in December 2018. While the actual intake numbers may reduce and the resulting accommodation issues may transpire in future years, it is prudent to start considering options for dealing with the rising rolls at these schools and some of the options may require statutory consultations.
- 4.23 The schools where options exist to address capacity pressures through statutory consultations are Broughton High School, Firrhill High School and Craigmount High School. The School Estate Planning Team will begin an engagement process with these schools and if statutory consultations are required, draft papers will be presented to a future Committee for consideration.

Special Schools

- 4.24 An initial review of the special school estate has highlighted that there may be opportunities for further integration of service provision within the existing estate or Wave 4 school replacement projects. While specific proposals have still to be developed statutory consultations may be required in the future. Further updates will be provided to Committee as and when available.

Updating projections for statutory consultation papers

- 4.25 A review of the pupil generation rates from new housing has been carried out and is attached in Appendix 1. The review suggests that new rates should be introduced and it is therefore recommended that these be used to update the current school roll projections for any school which will be included in any of the future statutory consultations mentioned in this report.

5. Next Steps

- 5.1 The required draft statutory consultation papers detailed above will be brought forward to Committee for consideration as and when available.

6. Financial impact

- 6.1 Any new infrastructure project which requires to be delivered as a result of a statutory consultation requires a full business case to be approved by the Asset Management Board before being considered by the Council as part of an appropriate budget setting process. The capital construction costs for the new infrastructure as well as any future revenue implications for the Council would require to be fully outlined in the business case.

7. Stakeholder/Community Impact

- 7.1 Engagement with all key stakeholders, including elected members and school communities will be undertaken through both informal and statutory consultation. All statutory consultations will be conducted in line with the procedures set out in the Schools (Consultation) (Scotland) Act 2010 as amended by the Children and Young People (Scotland) Act 2014.

8. Background reading/external references

- 8.1 [Education, Children and Families Committee, 18 December 2018: "The Growing City, School Roll Projections and Future Accommodation Requirements"](#)

9. Appendices

- 9.1 Appendix 1 - Pupil Generation Ratios from Developments – January 2019

Appendix 1

Pupil Generation Ratios from Developments – January 2019

Background

In 2013 an analysis of housing and flatted developments was undertaken to determine the accuracy of pupil generation ratios used by the Council. New ratios were established and applied to school roll projections and to developer contributions. The ratios were as follows:

Table 1: Existing Pupil Generation Ratios

Dwelling type	Number of dwellings	No. of primary pupils	Primary pupil generation ratio	No. of secondary pupils	Secondary pupil generation ratio
House	2322	698	0.30	462	0.20
Flat	6243	425	0.07	188	0.03

Current Study

Analysis undertaken this year revisited most of the methodology and development choices of the previous study. Where appropriate, newer developments were added to the mix to produce a stronger representation of housing and flat styles currently being built. In the 2013 study there were 31 housing sites and 47 flatted sites analysed covering 8565 dwellings. The current study expanded to 35 housing and 56 flatted sites covering 11739 dwellings.

The previous study looked at 2012 primary and secondary pupil cohorts living in selected housing and flatted developments, assuming a peak in that year. As the selected developments completed at different times and there was variation in how long developments took to peak, this method produced artificially low results. The current study has been able to capture actual peak year/years by examining pupil numbers over 14 years (2005 to 2018) ensuring a more accurate picture of development growth and peaks.

New ratios have been calculated as follows:

Table 2: Proposed Pupil Generation Ratios

Dwelling type	Number of dwellings	No. of primary pupils	Primary pupil generation ratio	Number of dwellings	No. of secondary pupils	Secondary pupil generation ratio
House	3768	1412	0.37	2712	620	0.23
Flat	7971	889	0.11	7971	364	0.05

At the time of the previous study the citywide RC/ND split was 14% for primary and 13.5% for secondary these have both reduced to around 13%. A simple 13% value has been applied to the ND/RC ratio splits:

Table 3: Proposed Pupil Generation Ratios By Sector

Sector	House Ratio Total	House ND	House RC	Flat Ratio Total	Flat ND	Flat RC
Primary	0.375	0.326	0.049	0.112	0.097	0.014
Secondary	0.23	0.20	0.03	0.046	0.040	0.006

The variations in the ratios generated by each development have also been analysed to look at their statistical validity. Standard deviations and coefficients of variation have been calculated for each dataset and it is still valid to use a single average for each sector, as has been applied previously.

The data has also been examined to determine the average number of years taken to reach peak pupil generation for developments. In housing developments it takes 8.1 years for primary and 11 years for secondary. In flatted developments it takes 10.2 years for primary and 8.5 years for secondary.

Summary of key findings:

- The primary ratios should increase to 0.37 for housing & 0.11 and for flats. Secondary to 0.23 & 0.05
- The Roman Catholic/non-denominational split should reduce to a ratio of 0.13
- The average years taken for peak pupil generation should be applied to the existing model